

Message Text

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ACTION ACDA-19

INFO OCT-01 EUR-25 IO-13 ISO-00 AEC-11 AF-10 ARA-16

CIAE-00 DODE-00 EA-11 PM-07 H-03 INR-10 L-03 NASA-04

NEA-10 NSAE-00 NSC-10 OIC-04 SPC-03 PA-03 PRS-01

RSC-01 SCI-06 SS-15 MBFR-04 USIA-15 SAJ-01 DRC-01

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FM USMISSION IAEA VIENNA

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INFO AEC GERMANTOWN

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AMEMBASSY MOSCOW

USDEL SALT TWO

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EO 11652: NA

TAGS: PARM, IAEA, UR, TECH

SUBJECT: NPT EXPORTERS COMMITTEE: SOVIET UNION ACCEPTS
NUCLEAR EXPORT TRIGGER LIST

REF: (A) IAEA VIENNA 7566 (NOTAL); (B) IAEA VIENNA A-318 (NOTAL)

SUMMARY. SOVIETS INFORMED US AND UK DELS SEPTEMBER 14 THAT
THEY ACCEPT AND ARE PREPARED TO COMPLY WITH LIST OF NUCLEAR
MATERIALS AND EQUIPMENT WHICH WILL TRIGGER IAEA SAFEGUARDS.
THEY ARE READY MAKE THEIR ACCEPTANCE KNOWN PUBLICLY AS SOON AS
OTHER MAJOR NUCLEAR EXPORTERS PARTY TO NPT ARE READY. THREE
DELEGATIONS WILL MEET AGAIN THIS WEEK TO WORK OUT FORM OF
PUBLIC ANNOUNCEMENT. ACTION REQUESTED: NONE.

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1. AS PROMISED IN THE DISCUSSIONS REPORTED IN REF A, ALTHOUGH SOMEWHAT SOONER THAN WE HAD EXPECTED, SOVIET DEL TO IAEA GENERAL CONFERENCE, HEADED BY PROF. MOROKHOV, ASKED TO MEET WITH US AND UK DELS SEPTEMBER 14 TO GIVE US THEIR DEFINITIVE REPLY TO PROPOSALS GIVEN THEM MAY 23 (REF B). IN MAY, US MISOFF, ACTING AT REQUEST OF NPT EXPORTERS COMMITTEE (ZANGGER COMMITTEE), HAD GIVEN SOVIET MISSION CHANGES IN COMMITTEE'S TRIGGER LIST OF NUCLEAR EXPORTS WHICH REPRESENTED THOSE CHANGES SOUGHT BY SOVIET UNION WHICH COMMITTEE HAD BEEN ABLE TO ACCEPT. MISOFF AT THAT TIME EXPLAINED COMMITTEE'S RATIONALE IN NEOT AGREEING TO OTHER CHANGES REQUESTED BY USSR.

2. IN SEPTEMBER 14 MEETING, MOROKHOV TOLD US REMAINING QUESTIONS USSR HAD HAD CONCERNING COMMITTEE'S PROPOSALS HAD BEEN CLEARED UP AND TRIGGER LIST, AS COMMITTEE HAD AMENDED IT, IS "COMPLETELY ACCEPTABLE" TO SOVIET UNION. MOREOVER, HIS GOVERNMENT IS READY TO STATE IN IAEA BOARD, AT GENREAL CONFERENCE, OR IN ANY OTHER MUTUALLY AGREEABLE FORUM THAT USSR WILL NOT HENCEFORTH EXPORT ANY ITEM OF NUCLEAR MATERIAL OR EQUIPMENT APPEARING ON THE TRIGGER LIST WITHOUT REQUIRING IMPORTING COUNTRY TO ACCEPT IAEA SAFEGUARDS. MOROKHOV ASKED WHAT STEPS WERE NOW NECESSARY TO MOVE AHEAD.

3. US RESREP PORTER SAID WE WOULD REQUEST MEETING OF ZANGGER COMMITTEE ASAP TO DISCUSS NEXT STEPS, INCLUDING, FIRST AND FOREMOST, PROBLEM OF OBTAINING FRENCH ADHERENCE. AFTER COMMITTEE MEETING WE WILL AGAIN EXCHANGE VIEWS WITH SOVIETS. HAD USSR CONSIDERED HOW IT WOULD INFORM IAEA?

4. MOROKHOV SAID HE WOULD INFORM DIR GEN ORALLY AND INFORMALLY IN NEXT FEW DAYS. QUESTION IS WHAT FORMAL ACTIONS SHOULD BE TAKEN. USSR IS READY TO TAKE ACTION TODAY, BUT ON ONE ELSE IS READY. YOU HAVE PUSHED US REPEATEDLY FOR DECISION; NOW WE ARE READY AND YOU AREN'T. PORTER MADE CLEAR THAT US WAS READY. PROBLEM WAS WITH OTHER MEMBERS OF COMMITTEE WHO HAD CONDITIONED THEIR ACCEPTANCE ON FRENCH ADHERENCE.

5. UK RESPEP (JACKSON) SAID THAT BOTH IN THAT CAPACITY AND AS SECRETARY OF ZNAGGER COMMITTEE HE WARMLY WELOCMED SOVIET STATEMENT, WHICH IS MOST IMPORTANT FOR EFFECTIVE IMPLEMENT-LIMITED OFFICIAL USE

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ATION OF ART. III.2 OF NPT. HE REMINDED MOROKHOV THAT PROCEDURE AGREED UPON BY COMMITTEE, AND DISCUSSED AT LENGTH WITH SOVIET REPS, WAS FOR EACH PARTICIPATING GOVERNMENT THAT IS NPT PARTY TO SEND IDENTICAL LETTERS, ENCLOSING TRIGGER LIST, SIMULTANEOUSLY TO DG, WITH REQUEST THAT HE CIRCULATE LETTERS TO ALL IAEA MEMBER STATES.

6. MOROKHOV REPLIED THAT USSR DID NOT WISH TO BE FIRST OR ONLY

EXPORTER TO WRITE DG, BUT WHEN OTHERS READY USSR WOULD DO LIKE-WISE. HE STRESSED THAT WHILE LANGUAGE OF LETTERS MIGHT VARY SOMEWHAT, TEXT OF TRIGGER LIST SHOULD BE ABSOLUTELY IDENTICAL IN ALL LETTERS. LETTER SHOULD BE RESPONSIBLE STATEMENT OF GOVERNMENTS AND NOT INFORMAL OR UNOFFICIAL COMMUNICATIONS. US & UK REPS EXPRESSED COMPLETE AGREEMENT WITH THESE POINTS. IT WAS AGREED THAT THREE DELS WOULD MEET AGAIN AT WORKING LEVEL THIS WEEK TO AGREE ON TEXTS OF LETTERS AND OF LIST.

7. JACKSON SAID THAT ZC HAD ONE PROBLEM ABOUT WHICH, IN LIGHT OF SOVIET DECISION, HE THOUGHT HE SHOULD NOW INFORM SOVIET DEL. ZC PROPOSALS INCLUDE COMMITMENT BY EXPORTERS THAT THEY WILL PROHIBIT IMPORTERS FROM RE-EXPORTING MATERIAL OR EQUIPMENT SUPPLIED TO THEM WITHOUT APPROVAL OF SUPPLYING STATE. HOWEVER, UNDER TREATY OF ROME AND EURATOM TREATY THERE MUST BE FREE CIRCULATION OF GOODS WITHIN EC. ALL EC STATES MUST EXPORT TO FRANCE WITHOUT CONTROL OR RESTRICTION. EC WORKING ON PROBLEM AND HOPES FIND SATISFACTORY SOLUTION. JACKSON ASKED IF HE COULD INFORM FRENCH DEL TO SOVIET POSITION AND MOROKHOV READILY AGREED. PORTER ASKED IF USSR WOULD CONSIDER MAKING PARALLEL DEMARCHE TO FRENCH IN SUPPORT OF FRENCH ADHERENCE, EVEN INFORMALLY, TO TRIGGER LIST, AND MOROKHOV SAID SOVIETS WOULD GIVE THAT THOUGHT.

8. COMMENT. SOVIET ACCEPTANCE OF TRIGGER LIST WHICH PROVIDES DETAILED AND SPECIFIC DEFINITION OF WORDS USED IN ARTICLE III.W OF NPT IS SIGNIFICANT STEP FORWARD IN EFFORTS TO ENSURE NUCLEAR NON-PROLIFERATION. AGREEMENT TO ACCEPT EXPORT CONTROL LIST WHICH WORKED OUT BE 15 WESTERN COUNTRIES AND JOIN WITH THEM IN PUBLICLY ANNOUNCING ADHERENCE TO IT IS ALSO SIGNIFICANT NEW DEPARTURE IN SOVIET POLICY. SIMILARITIES OF SOME ASPECTS OF EXERCISE TO COCOM WERE OFTEN REMARKED UPON (USUALLY UNFAVORABLY) BY OUR WESTERN COLLEAGUES, AND PARALLEL SURELY NOT LIMITED OFFICIAL USE

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LOST UPON RUSSIANS EITHER. IN THE END, HOWEVER, WHATEVER RELUCTANCE THEY MAY HAVE FELT WAS OVERCOME BY THEIR INTEREST IN NON-PROLIFERATION AND IN DETENTE. TAPE

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